

Model legislation annex

The following legislative text is provided solely for educational and informational purposes as illustrative “model” language. It is not intended to advocate for or against the passage of any particular bill, nor to influence specific legislation pending before Congress. The sample provisions are offered to demonstrate how recommendations in this report could be operationalized in statutory form. Inclusion of this text should not be construed as lobbying activity but, rather, as a nonpartisan resource for policymakers, researchers, and stakeholders.

Recommendation one

SEC. X. Authorizing Trade Missions to Support American Businesses and the Abraham Accords

- (a) Assistance Authorized.** The Secretary of Commerce, in consultation with the Secretary of State, shall direct the International Trade Administration to expand existing or create new trade missions to encourage private-sector trade and investment in and across key partners in regional integration.
- (b) Trade Mission Design.**
- (1) The Secretary of Commerce, when applicable, shall include at least three key partners in regional integration when expanding or creating the trade missions under subsection (a).
 - (2) The Secretary of Commerce may include spin-offs and pre- and post-trips in the proposed timetable, published in the Federal Register, and executed trip of applicable trade missions to meet the requirements of subsection (b)(1).
- (c) Frequency.** Not later than 180 days after the date of enactment of this act, the Secretary of Commerce shall publish in the Federal Register a notice of a trade mission authorized under subsection (a). The Secretary shall carry out at least one such trade mission not later than one year after the date of enactment of this Act, and annually thereafter.

(d) Report. The Secretary of Commerce, in consultation with the Secretary of State, shall submit to the appropriate congressional committees an annual report on the implementation of this section and include an assessment on:

- (1) The economic value of executing trade missions covered under subsection (a) for U.S. businesses and entities;
- (2) The economic value of executing trade missions covered under subsection (a) for business and entities in key partners in regional integration;
- (3) A cost and benefit analysis of executing trade missions covered under subsection (a) instead of other trade missions; and
- (4) The estimated impact, utilizing economic, political, and diplomatic indicators, of executing trade missions covered under subsection (a) to expand and strengthen the Abraham Accords.

(e) Sunset. This section shall expire on the date that is 6 years after the date of enactment of this Act.

(f) Definitions.

In this section:

- (1) **Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.
- (2) **Abraham Accords.** The term “Abraham Accords” has the same meaning given such term under section 2735a(k)(1) of title 22 of the United States Code.
- (3) **Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.
- (4) **Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.
- (5) **Appropriate Congressional Committees.** The term “appropriate congressional committees” means—
 - (A) The Committee on Foreign Affairs and the Committee on Energy and Commerce in the House of Representatives;
 - (B) The Committee on Foreign Relations and the Committee on Commerce, Science, and Transportation in the Senate.

Recommendation two

SEC. X. Quarterly Briefings on the Status of Federal Government Efforts to Expand and Strengthen the Economic Prosperity of the Abraham Accords

- (a) In General.** Not later than 90 days after the date of enactment of this act, and on a quarterly basis thereafter until September 30, 2030, the Secretary of State, in coordination with the Secretary of Commerce, shall provide to the appropriate congressional committees a briefing on the status of economic development and integration across key partners for regional integration and the impact of such efforts to expand and strengthen the Abraham Accords.
- (b) Elements.** Each briefing under subsection (a) shall include the following information:
- (1) Actions taken to advance the interagency strategy to use the economic tools of the Federal Government to promote regional integration through targeted investment required under section 2375a(h) of title 22 of the United States Code;
 - (2) Actions taken by the interagency that expand or strengthen the Abraham Accords including diplomatic missions and efforts supporting economic activity, trade missions, investments, and other activities;
 - (3) Any updates to the interagency strategy to use the economic tools of the Federal Government to promote regional integration through targeted investment required under section 2375a(h) of title 22 of the United States Code based on changing regional conditions;
 - (4) Actions taken to advance the development of the India-Middle East-Europe Corridor;
 - (5) Actions related to advancing economic development, security, and integration taken by the Special Presidential Envoy for the Abraham Accords, Negev Forum, and Related Normalization Agreements or the official acting in a capacity to meet the duties required by the Special Envoy as outlined under section 2375a(d)(3), (7), (9), (10), (11), and (12) of title 22 of the United States Code; and,
 - (6) A list of specific U.S. businesses and entities, organized by Congressional district and State, which have benefited or which stand to benefit from actions taken by the Federal Government to expand and strengthen the Abraham Accords.
- (c) Definitions.**

In this section:

- (1) **Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.
- (2) **Abraham Accords.** The term “Abraham Accords” has the same meaning given such term under section 2735a(k)(1) of title 22 of the United States Code.
- (3) **Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.
- (4) **Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.
- (5) **Appropriate Congressional Committees.** The term “appropriate congressional committees” means—
 - (A) The Committee on Foreign Affairs and the Committee on Energy and Commerce in the House of Representatives;
 - (B) The Committee on Foreign Relations and the Committee on Commerce, Science, and Transportation in the Senate.

Recommendation three¹²

SEC. X. Authorizing the Abraham Fund to Expand and Strengthen the Abraham Accords

(a) Statement of Policy. It is the Policy of the United States—

- (1) To advance regional economic integration and provide tangible economic benefits to key partners in regional integration and other regional actors;
- (2) To promote the economic security of allies and partners of the United States by encouraging the development of accessible, transparent, and competitive markets; and,
- (3) To encourage public and private sector investment in projects in key partners for regional integration to expand inclusive economic development in a way that is consistent with the absorptive capacity of the Middle East and North Africa.

¹ Some of the language from this section of model legislation is derived from Section 8 of the Regional Integration and Normalization Act of 2023 (S. 2413, 118th Congress).

² Note that this language focuses on a general authorization and an authorization of appropriations. Separate appropriations language would be necessary to fully implement the Abraham Fund.

- (b) Establishment.** There is established within the Corporation a fund to be known as the “Abraham Fund”, which shall consist of amounts appropriated pursuant to the authorization of appropriations under subsection (d).
- (c) Use Of Funds.** The Secretary of State and the Special Envoy, in consultation with other relevant Federal agencies, shall administer the Abraham Fund to advance regional economic integration and provide tangible security and economic benefits to Abraham Accords countries, Negev Forum countries, and other regional actors.
- (d) Authorization of Appropriations.** There is authorized to be appropriated to the Abraham Fund a total of \$100,000,000 for fiscal years 2026 through 2032.
- (e) Transfer Authority.** The Secretary of State, in coordination with the Special Envoy, may transfer up to half the amount of the funds authorized under subsection (d) to any account of the Department of State or any other federal agency to effectively implement the policy described in subsection (a).
- (f) Congressional Notification.** None of the funds authorized under subsection (d) may be obligated or expended under this section until the Secretary of State notifies the appropriate congressional committees and the Committee on Appropriations of each House of the Congress of the amount and nature of the proposed obligation or expenditure not fewer than 15 days in advance of the date of the proposed obligation or expenditure, in accordance with the procedures applicable to notifications regarding reprogramming pursuant to 634A of the Foreign Assistance Act of 1961 (22 U.S.C. 2394–1).
- (g) Strategy.**
- (1) In General. Not later than 180 days after the date of the enactment of this Act, the Chief Executive Officer of the Corporation, in consultation with other relevant Federal agencies, shall develop and submit to the appropriate congressional committees a strategy that includes the following elements:
- (A) An estimate of the spend rate of the Abraham Fund for fiscal years 2026 through 2032.
- (B) An estimate of the amounts to be transferred from the Abraham Fund to other Federal agencies in the first 3 years of the Abraham Fund.

- (C) An analysis of how the Abraham Fund can be used to strengthen and expand the bilateral and multilateral cooperation between key regional partners for integration.
 - (D) An analysis of how the Abraham Fund can be used to support U.S. businesses and entities.
 - (E) A list of all grants, investments, and assistance provided by the Abraham Fund in support of the policy described in subsection (a).
 - (F) A breakdown of how funds have been distributed between key partners in regional integration and other regional actors.
 - (G) An assessment of how any funds disbursed to other regional actors have been disbursed in compliance with the limitations outlined in 22 USC 2378c-1 (a).
- (h) Report.** Not later than 90 days after the enactment of this act and annually thereafter, the Secretary of State shall submit to the appropriate congressional committees a report—
- (1) Identifying the official appointed by the President as the Special Envoy or the official designated to be performing the duties of the Special Envoy as outlined in Section 2735a(d) of the United States Code;
 - (2) Identifying any change in the official appointed as the Special Envoy or designated to be performing the duties of the Special Envoy; and,
 - (3) Identifying any vacancy in the position of the Special Envoy or the absence of a designated official performing the duties of the Special Envoy.
- (i) Effect of Failure to Submit Report.** If a report required by subsection (h) is not submitted to the appropriate congressional committees by the date that is 30 days after the report is due under subsection (h), the Secretary of State shall transfer an amount equal to 5 percent of the unobligated amounts in the Abraham Fund to the general fund of the Treasury for the payment of the public debt of the United States. For each 90-day period thereafter during which the report is not submitted, the Secretary shall transfer an additional amount, equal to 5 percent of the unobligated amounts in the Fund, to the general fund of the Treasury for that purpose.
- (j) Sunset.** This section shall expire on the date that is 6 years after the date of enactment of this Act.

(k) Limitation. Any funds disbursed to other regional actors shall be treated as subject to the limitations and exceptions outlined in 22 USC 2378c-1 (a) and (b).

(l) Definitions.

In this section:

- (1) Corporation.** The term “Corporation” has the same meaning given such term under section 9612 of Title 22 of the United States Code.
- (2) Special Envoy.** The term “Special Envoy” means the Special Presidential Envoy for the Abraham Accords, Negev Forum, and Related Integration and Normalization Fora and Agreements as given under section 2735a of title 22 of the United States Code.
- (3) Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.
- (4) Appropriate Congressional Committees.** The term “appropriate congressional committees” means the Committee on Foreign Affairs in the House of Representatives and the Committee on Foreign Relations in the Senate.
- (5) Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.
- (6) Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.
- (7) Other Regional Actors.** The term “other regional actors” has the same meaning given such term under section 2735a(k)(6) of title 22 of the United States Code.

Recommendation four

SEC. X. Expanding the Presidential Envoy for the Abraham Accords, Negev Forum, and Related Integration and Normalization Fora and Agreements.

(a) Modification to the Duties of the Special Envoy. Section 6407 of the National Defense Authorization Act for Fiscal Year 2024 (Public Law 118-31; 137 Stat. 1000) is amended—

- (1) In subsection (e), by inserting before the period at the end, the following “, unless a waiver is issued under subsection (l).”.
- (2) By inserting after subsection (k) the following new subsection (l):

“(l) Waiver of Limitations

- (1) In General.** The President may issue a waiver to the limitation requirement under subsection (e) if the President certifies to Congress that the official holding a dual hatted role with other responsibilities is:
- (A) In the interest of expanding and deepening the Abraham Accords;
 - (B) The nominated official shall fulfill all the duties outlined in 22 USC 2735a (d); and
 - (C) The President, within 7 days of nomination, transmits a report to the Committee on Foreign Relations in the Senate and the Committee on Foreign Affairs in the House of Representatives on how this official meets the requirements outlined in subparagraph (A).”

Recommendation five³

SEC. X. Authorization for Expanding Regional Forums for Integration to Advance the Abraham Accords

(a) Statement of Policy. It is the Policy of the United States—

- (1) to seek to develop and negotiate a comprehensive framework for economic engagement with key partners in regional integration to deepen regulatory alignment, expand regional economic growth, attract investment, increase competitiveness, and strengthen and secure supply chains, and;
- (2) To build upon the efforts of the Negev Forum, the Eastern Mediterranean Gas Forum, and other regional forums that include Israel and other key partners in regional integration to strengthen and expand the Abraham Accords.

(b) In General. The Secretary of State, in coordination with the Special Envoy, shall engage key partners in regional integration to create a multilateral forum to advance regional cooperation on—

³ Note that this language focuses on a general authorization and an authorization of appropriations. Separate appropriations language would be necessary to fully implement this provision.

- (1) Regional Security;
- (2) Food and Water Security;
- (3) Energy and Petrochemicals;
- (4) Water Technology;
- (5) Agricultural Development and Trade;
- (6) Digital Trade;
- (7) Artificial Intelligence, Blockchain, and other Emerging Technologies;
- (8) Joint Investment;
- (9) Infrastructure;
- (10) Tourism;
- (11) Healthcare and Pharmaceutical Development;
- (12) Education;
- (13) Interfaith and Coexistence Education; and
- (14) Any other topic the Secretary of State, in coordination with the Special Envoy, deems appropriate to strengthen and expand the Abraham Accords.

(c) Participants. The Secretary of State, in coordination with the Special Envoy, shall seek to include as many key partners in regional integration as possible, including senior officials from key partner countries, subject matter experts, and other individuals who the Secretary deems appropriate to strengthen and expand the Abraham Accords.

(d) Authorization of Appropriations. There is authorized to be appropriated to the Secretary of State \$10,000,000 annually for fiscal years 2026 through 2032 to support the diplomatic efforts and exchanges under subsection (b).

(e) Sunset. This section shall expire on the date that is 6 years after the date of enactment of this Act.

(f) Report. Not later than 180 days after the enactment of this act and annually thereafter, the Secretary of State shall submit to the appropriate congressional committees a report—

- (1) Covering any action taken by the Secretary or Special Envoy under subsection (b);
- (2) Identifying any costs exceeding \$100,000 incurred through supporting the activities under subsection (b);

- (3) The estimated impact, utilizing economic, political, and diplomatic indicators, of the actions reported under paragraph (1); and
- (4) Any recommendations to further advance the policy described in subsection (a).

(g) Definitions.

- (1) **Special Envoy.** The term “Special Envoy” means the Special Presidential Envoy for the Abraham Accords, Negev Forum, and Related Integration and Normalization Fora and Agreements as given under section 2735a of title 22 of the United States Code.
- (2) **Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.
- (3) **Appropriate Congressional Committees.** The term “appropriate congressional committees” means the Committee on Foreign Affairs in the House of Representatives and the Committee on Foreign Relations in the Senate.
- (4) **Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.
- (5) **Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.

Recommendation six⁴

SEC. X. Authorization for Interfaith Dialogue Grants to Support the Abraham Accords

(a) Statement of Policy. It is the Policy of the United States—

- (1) To fulfill the language and spirit of the Abraham Accords Declaration to “promote interfaith and intercultural dialogue to advance a culture of peace among the three Abrahamic religions and all humanity” and
- (2) To support interfaith dialogue grants in key regional partners for integration to strengthen and expand the Abraham Accords.

⁴ Note that this language focuses on a general authorization and an authorization of appropriations. Separate appropriations language would be necessary to fully implement this provision.

(b) Issuance of Grants. The Secretary of State, in coordination with the Ambassador at Large for International Religious Freedom, shall issue interfaith dialogue grants to effectively implement the policy described in subsection (a).

(c) Authorization of Appropriations. There is authorized to be appropriated to the Secretary of State \$3,000,000 annually for fiscal years 2026 through 2032 for the issuance of interfaith dialogue grants under subsection (b).

(d) Definitions. In this section:

(1) **Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.

(2) **Abraham Accords.** The term “Abraham Accords” has the same meaning given such term under section 2735a(k)(1) of title 22 of the United States Code.

(3) **Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.

(4) **Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.

Recommendation seven

SEC. X. Quarterly Briefings and Report on Opportunities for Legislative Engagement to Advance the Abraham Accords

(a) General. Not later than 90 days after the date of enactment of this act, and on a quarterly basis thereafter until September 30, 2030, the Secretary of State, in coordination with the Secretary of Commerce, U.S. Trade Representative, and Secretary of Agriculture, shall provide to the appropriate congressional committees a briefing, and accompanying report, on the opportunities and frictions in efforts to strengthen and expand the Abraham Accords.

(b) Elements. Each briefing, and accompanying report, under subsection (a) shall include the following information:

(1) Identified opportunities by the interagency to advance economic integration between the United States and key partners in regional integration in areas including

- agriculture, pharmaceuticals, investments, infrastructure, energy, digital trade, and any other area the Secretary of State deems relevant to expanding economic prosperity.
- (2) Identified opportunities by the interagency to advance economic integration between key partners in regional integration and a list of impacted industries and the congressional district and state where the industry would be affected.
 - (3) A list of specific U.S. businesses and entities, organized by Congressional district and State, which have benefited or which stand to benefit from actions taken by the Federal Government to expand and strengthen the Abraham Accords.
 - (4) A list of specific actions that Congress could take, to include legislative action and congressional delegations, to support the identified opportunities to advance economic integration under paragraphs (1) and (2).

(c) Definitions.

In this section:

- (1) **Key Partners in Regional Integration.** The term “key partners in regional integration” has the same meaning given such term under section 2735a(k)(3) of title 22 of the United States Code.
- (2) **Abraham Accords.** The term “Abraham Accords” has the same meaning given such term under section 2735a(k)(1) of title 22 of the United States Code.
- (3) **Expand.** The term “expand”, as provided in subsection (d), has the same meaning given such term under section 2735a(k)(2) of title 22 of the United States Code.
- (4) **Strengthen.** The term “strengthen” has the same meaning given such term under section 2735a(k)(7) of title 22 of the United States Code.
- (5) **Appropriate Congressional Committees.** The term “appropriate congressional committees” means—
 - (A) The Committee on Foreign Affairs, the Committee on Agriculture, Committee on Ways and Means, and the Committee on Energy and Commerce in the House of Representatives;
 - (B) The Committee on Foreign Relations, the Committee on Agriculture, Nutrition, and Forestry, the Committee on Finance, and the Committee on Commerce, Science, and Transportation in the Senate.